

# RJ Richardson Park Land Management Plan

# **Lot 128 on Survey Plan 178961**

Trust Land for Parks, Public Boat Ramp, Recreation and Sport Purposes

135 Brisbane Terrace, Goodna QLD 4300



#### 1. INTRODUCTION

This Land Management Plan (LMP) applies to the parcel of land located at 135 Brisbane Terrace, Goodna QLD 4300, also known as RJ Richardson Park and encompasses a Rugby League field, a swimming pool complex, the Goodna Boat Ramp and open park and recreational facilities.

The purpose of this LMP is to:

- recognise and address any current and future reserve land management issues;
- guide Council in the development, maintenance and management of the reserve land;
- provide clear information to the Department of Natural Resources, Mines and Energy (DNRME) on any planned development in line with the reserve land; and
- assist Council in the management of leases and appropriate use of the reserve land.

As appointed Trustees, the goal of Ipswich City Council (Council) is to ensure that the reserve land is being preserved and maintained to enhance its environmental and cultural features. The land is utilised on a regular basis by the local community as well as visitors to the area. Council aims to provide an atmosphere for social uses and inclusion of community groups that use or could use the reserve land facilities.

Council's duty of care to the reserve land is being upheld by regular cleaning and maintenance of the land and facilities. The works completed to date are not affecting the natural attributes or features of the land, but rather adding to the available usage by providing the community with a high standard public space that is meeting the needs of the community.

**Subject Land**: Lot 128 on Survey Plan 178961

LMP Duration: Ongoing

**LMP Reviews:** Review of this LMP will occur at the following times:

- at the expiry or surrender of any current Trustee Leases;
- upon request of any secondary use;
- in consultation with relevant users/lessees at least every five (5) years or as required with three (3) months' notice of the requirement for such review being given; or
- earlier as required by the Minister, subject to three (3) months' notice being given to the trustee of a requirement for review from the Minister in accordance with the *Land Act 1994* within one (1) month of such amendment being made.

Minor amendments may be made by Council to improve operational efficiency of the plan with the amended LMP being submitted for approval under the *Land Act 1994* within one (1) month of such amendments being made.

#### 2. TRUSTEE DETAILS

The parcel of land described as Lot 128 on SP178961 and comprising of RJ Richardson Park is State owned land and as such must adhere to the requirements of the *Land Act 1994* and associated controls. The Act's purpose is to 'consolidate and amend the law relating to the administration and management of non-freehold land and deeds of grant in trust and the creation of freehold land, and for related purposes'.

This LMP has been prepared as a requirement of the Department of Natural Resources, Mines and Energy (DNRME) in accordance with section 48(a) of the *Land Act 1994*. The gazetted purpose of the reserve is for 'Park, Public Boat Ramp, Recreation and Sport'. This guides the primary and secondary uses of the reserve land and Council (as Trustees) manage the reserve land in accordance with its purpose. The contact details relating to the management are:

# Chief Executive Officer Ipswich City Council

Phone: (07) 3810 6666 Fax: (07) 3202 1389

Post: PO Box 191, IPSWICH QLD 4305 Email: council@ipswich.qld.gov.au

#### 3. EXISTING TENURE OF THE SUBJECT LAND

Trust Land Description: Reserve for Park, Public Boat Ramp, Recreation and Sport purposes

Lot / Plan: Lot 128 on Survey Plan 178961

**Locality:** 135 Brisbane Terrace, Goodna QLD 4300

**Local Government:** Ipswich City Council

**State Electorate:** Bundamba **Area of Land:** 110,000 m<sup>2</sup>

Conditions of Tenure: In 1934 the land was granted to Ipswich City Council in trust by The State of

Queensland.

#### 4. EXISTING USES

#### 4.1 Existing Uses – Primary and Secondary

In accordance with its intended purpose, RJ Richardson Park is primarily used by members of the local community and sporting organisations for 'Parks, Public Boat Ramp, Recreation and Sport' purposes. The following are the existing uses of the land:

- Community Park and Recreational Facilities Council provide and maintain the following facilities
  and areas:
  - public boat ramp
  - BBQs/picnic facilities
  - access to drinking water
  - gazebos/rotunda/shelters
  - seats/benches
  - public toilets

- open play areas
- landscaped parklands
- playground equipment
- car parking
- recreational pathways
- strength and agility stations

Unique in its location, RJ Richardson Park has a rich environmental context and is well used by the local community. It is one (1) of the seven (7) major parks that service Goodna.

• Goodna Boat Ramp – the boat ramp was constructed in the early 1970's with an extension added in 1984 to enable all tide access. Adjacent to the junction of Woogaroo Creek, the boat ramp provides the local community and visitors with access to the Brisbane River for recreational boating. The Waterside Parks Strategy: Bremer & Brisbane Rivers (EDAW, 1998) identifies RJ Richardson Park as a key park within the open space network that provides a focal point of river access for large user groups and is a key launch site along the Brisbane River Canoe Trail.

### Secondary uses exist through the following formal Trustee Lease agreements:

 Goodna & District Rugby League Football Club Inc. – a community sporting club founded in 1912, the club plays a pivotal role in the Ipswich sporting community. The club allows for junior and senior members to participate in the local Ipswich Rugby League competition. Areas of the leased clubhouse are available to the community for private hire.

Australian Crawl (Goodna) Pty Ltd operating as the Goodna Aquatic Centre — a multi-use complex
that includes a swimming pool, gym and indoor sports centre. Operators of the complex participate
in Ipswich City Council's 'Active and Healthy' programme by providing the community with free or
low-cost activities. Areas of the complex are also offered to the community for private hire.

Council will continue to develop and enhance the park in line with its 'Open Space and Recreation Strategy'. The strategy is key to assisting Council in the planning and delivery of open spaces that provide the Ipswich community with land for conservation, sports grounds, waterside parks and recreation facilities.

#### 4.2 Existing Interests

Trustee Lease agreements over areas of RJ Richardson Park are currently held between Council and the following community and commercial organisations:

• The *Trustee Lease (Dealing No. 701501649) between Council and Goodna and Districts Rugby League Football Club Inc.* over part of the land (Lot A in Lot 128 on SP178961 on SP212627) commenced on 19 August 1996. Though the Trustee Lease expired on 31 December 2015, the Trustee Lessee remains on a Trustee Permit until a new Trustee Lease can be issued.

During the negotiations of a new Trustee Lease with the Goodna and Districts Rugby League Football Club Inc. it was found that in 2010, the Trustee Lessee obtained Licences from the State of Queensland for both the operation of gaming machines under a Gaming Licence and the sale of liquor under a Community Club Licence. As the operation of gaming machines is not supported on community trust land, Council have prepared this Land Management Plan for the reserve for consideration by the community and DNRME, before a further tenure agreement can be established.

In 2011 the Trustee Lessee relinquished their exclusivity over the whole of the playing field and associated change and toilet facilities in favour of a Council issued Seasonal Permit, allowing Council to provide availability of the assets to local schools and community groups for sports and similar activities.

It is the proposed intention of Council, under a new Trustee Lease, to allow the Goodna and Districts Rugby League Football Club Inc. to continue to exercise the terms of the Gaming and Community Club Licences, which will include the operation of gaming machines and the sale of liquor.

The use of the club house and the immediate surrounding area will be under a Trustee Lease with the playing fields, change rooms and other facilities to remain under the control of a Council issued seasonal trustee permit, with the two areas to be shown on a new sketch drawing.

The Trustee Lease (Dealing No. 711636071) between Council and Australian Crawl (Goodna) Pty
Ltd operating as the Goodna Aquatic Centre over part of the land (Lot A in Lot 128 on SP178961
on SP212627). The lease commenced on 1 September 2004 and is due to expire on 31 August
2024.

The lease arrangement permits the Trustee Lessee to use and permit to be used the premises as a 'swimming pool and gymnasium facility' only, unless additional uses have the prior written consent from Council.

#### 4.3 Native Title Status

Native Title implications will be suitably addressed for any dealings on the trust land.

#### 5. PROPOSED USE/S OF THE SUBJECT LAND

In the future, the primary use of RJ Richardson Park will continue to be for 'Park, Public Boat Ramp, Recreation and Sport' purposes in alignment with the purpose of the reserve. It is intended that the reserve remains for general community use, with the particular purpose of retaining and enhancing the recreational and sporting significance of the area and infrastructure within its boundaries.

Over time Council has invested in the development of the land to invite wider community use. This has included the installation of infrastructure such as pathways, enhancements to the public boat ramp, play areas, and landscaping.

Should any future proposal for the parks development be pursued, Council will consult with and provide full disclosure to DNRME. Any proposal will be subject to approvals under the appropriate planning legislation, the *Land Act 1994* and DNRME's secondary use policy for trust reserves.

All forms of development such as changes in land use or the erection of any fixed improvements/capital infrastructure will require the consent of Council and DNRME if an MCU application is triggered by the construction.

Excluding the facilities located on the trust land that are occupied by the Goodna and Districts Rugby League Club and Australian Crawl (Goodna), any area will be available for use by other community groups or individuals permitted by Council where applicable.

Future allowable development will include infrastructure and improvements deemed consistent with the purpose of the trust land and which would not detract from the public use of the land.

# **5.2** Is the Proposed or Existing Secondary Use Consistent with the Primary Use of the Trust Land? Yes

# 6. COMMUNITY CONSULTATION

Community consultation in relation to this management plan was undertaken on 27<sup>th</sup> November 2019 at the Ipswich Civic Centre. The community consultation was advertised in the Queensland Times, inviting public submissions in respect of this draft management plan. A copy of the public notice was also displayed on Council's website: www.ipswich.qld.gov.au.

Copies of consultation draft management plan was made available to view or download from Council's website at <a href="www.ipswich.qld.gov.au">www.ipswich.qld.gov.au</a>, Council also provided hard copies of the draft land management plan on request.

Public submissions relating to feedback on the draft Land Management Plan were received via council@ipswich.qld.gov.au, see Appendix E and G.

One public submission was received from Rugby League Ipswich Limited (Governing Body for Rugby League in Ipswich by email dated 17 December 2019, who advised support for the secondary use of Gaming and Liquor licensing for the football club, full letter of support is attached in Appendix G.

At the public meeting on the 27<sup>th</sup> November 2019, there was a large contingent of representation from the Goodna and Districts Rugby League Football Club Inc. (the football club), with one member of the public present. No other regular or non-regular uses of the reserve attended the meeting.

Information was provided on why the land management plan was required and how the Council would seek approval from the State, as well as information on the Reserve, and its community purpose and the Reserve's relation to the *Land Act 1994* and how they interact together. The following issues were considered during the consultation process:

- Written submissions must be lodged by the 30 December 2019 with Council then the LMP will be finalised and submitted to DNRME
- The difference between Trustee leasing and Trustee permits
- Council as Trustee of the reserve responsible for the day to day management and operation of the land.
- The inconsistent use of the land and how the Liquor and gaming licence are an inconsistent use.
- Secondary Use of Trust Land Policy
- The profit of the football club (gaming and liquor) promotes Junior Rugby League
- Current liquor and gaming licences can be renewed
- How Council manages community spaces
- Late night noise

The outcome of the community consultation discussions was that the Council is managing the land appropriately and that the football club will continue its operation under the current Trustee Permit until the land management plan is approved, then a Trustee lease will be entered into.

The football club will address its club member in regard to late night noise and sharing the space with the local community.

No other community group representation that may use the park attended the community consultation and no further submissions have been received from other parties that may use RJ Richardson Park.

#### **Internal Council Consultation**

The purpose of this consultation was to understand the issues, opportunities and constraints applicable to Richardson Park and the various community user groups.

- Context of the Use: The proposed use of RJ Richardson Park aligns with Council's 'Open Space and Recreation Strategy' The land at 135 Brisbane Terrace, Goodna is located within the Recreation Zone of the Ipswich Planning Scheme. As a land use, the two Trustee Leases are defined as a Recreation Use. The Planning Scheme definition of Recreation Use includes facilities providing for "car parking; or the social and administrative activities of any organisation associated with the use of the premises".
- Environmental: Will the proposed use of RJ Richardson Park burden the environment and/or neighbourhood? The position and removability of bins and toilets needs to be a consideration in regards to flooding and associated contamination.

The boat ramp provides one of a few safe access points for vessels to be launched, unfortunately fishing activities by their nature create issues with litter in this area. Council has  $10 \times 240$  litre waste bins throughout the park which are emptied twice weekly. Goodna Rugby League has  $2 \times 3$  metre industrial bins which are emptied on call and the swimming pool has  $1 \times 3$  metre industrial bin which is emptied weekly.

Another consideration is the associated wake impact erosion on the river bank and noise/disturbance from trailer boat traffic. However, as the boat ramp has been in regular use for some time this should not be a new concern.

The relocation of the boat ramp has been considered by Council with regards to the erosion and scour protection of the river banks. Council has considered that ongoing management of the boat ramp in the future will be determined by demand and available funding.

- Site Constraints: Are the facilities of RJ Richardson Park suitable and can they be managed accordingly? The park was flood effected in 2011. While quite sizeable in area, the park is constrained in its shape in that there is only sufficient space for one rectangular sports field which limits the football club's capacity to expand in size and membership and for future additional fields should they be required. The aquatic centre functions to use and capacity. The boat ramp and park areas are used regularly by the public.
- Legislative: Approval of the State will be required to comply with Legislative requirements The inconsistent use of the Reserve, being the issue of liquor and gaming licences will need approval under the Land Act 1994.
- Community Impact: Will the proposed use of RJ Richardson Park impact negatively on the Community?

   All existing user groups have been operating the same way for many years with no real issues or impact upon the community. There may be issues with neighbouring properties as a result of limited car parking but this does not contravene the LMP or purpose of the land. Late night noise issues will be addressed by the Football Club.
- Conflict with established business: Will the proposed use of RJ Richardson Park create a conflict with established businesses that service a similar clientele? No evidence has been found to show that any local businesses would be negatively impacted with the Goodna and Districts Rugby League Football Club operating poker machines under a Gaming Machine Licence or allowing the sale of alcohol under a Community Club Licence. On the contrary, evidence shows that the community would benefit from the increase in club activities that operate under such licences.
- Stakeholder requirements: Will the proposed use of RJ Richardson Park meet the requirements of the diverse groups of stakeholders? The recreational facilities of RJ Richardson Park are openly available for use by the wider community. Use of the playing fields located outside the Goodna and Districts Rugby League Football Club are available to school and community sporting groups and clubs through Council's online booking system.

Council's intent is to provide a Trustee Lease to Goodna and Districts Rugby League Club Inc. for exclusive use of the clubhouse and surrounding areas as previously outlined. The lease will detail the management and maintenance of the clubhouse, responsibility for utilities and outgoings and facility improvements for each party including asset maintenance responsibilities and schedules. The fields and change rooms will remain under Council's control to manage.

The whole site is well received by the community as a whole as it offers a variety of opportunities to engage with the parklands through active sport, play and recreation, picnic, exercise, boating and access to the river and through the provision of a swimming pool.

• Future proofing: Will the proposed use of RJ Richardson Park meet present and future demands from users? — Council is confident that the current recreational and sporting facilities located within Richardson Park will continue to provide for the community over the next twenty (20) years and beyond.

All facilities and assets under the responsibility of Council will be maintained as per Council's Desired Standard of Service for asset maintenance and cleaning.

The above information was collected and clarified to provide a direction that defines site specific issues for consideration in the LMP.

#### 7. SUMMARY AND RECOMMENDATION

The community consultation has revealed that there is no outstanding issues from the overall operation of RJ Richardson Park. There were no concerns raised to the operation of the swimming pool complex, the boat ramp or the ability to use the park areas.

With regard to the operation of the rugby league fields and after due consideration and the absence of concern from the community, Council has concluded that the football club activities are an appropriate secondary use of trust land, where community benefit is demonstrated, and there is acceptance of such activities at this location.

Current licence agreements issued by the Office of Liquor and Gaming Regulations:

- Gaming Machine Licence No. 1584 (Issued 12 December 2010)
- Community Club Licence No. 84808 (Issued 14 February 2019)

Up to and including the time this LMP was produced, Council had not received any form of complaint or concern from the community or otherwise, in regards to the operation of gaming machines or the sale of liquor at the Goodna and Districts Rugby League Football Club.

Council supports the issue and use of gaming machine licence and community club licence as a means of raising funds to support the operation of Junior Rugby League in the Goodna area.

Upon approval in terms of the *Land Act 1994* of this land management plan and where a written authority under *section 64* of the *Land Act 1994* is current, the trustee is able to issue a trustee lease/permit for consistent use of the trust land, Council will seek approval for any inconsistent use of RJ Richardson Park under section 59 of the *Land Act 1994*.

# 8. APPENDICES

**Appendix A** – Locality Map

Appendix B – Aerial photo showing location of Trust Land and Surrounding parcels

**Appendix C –** Photos

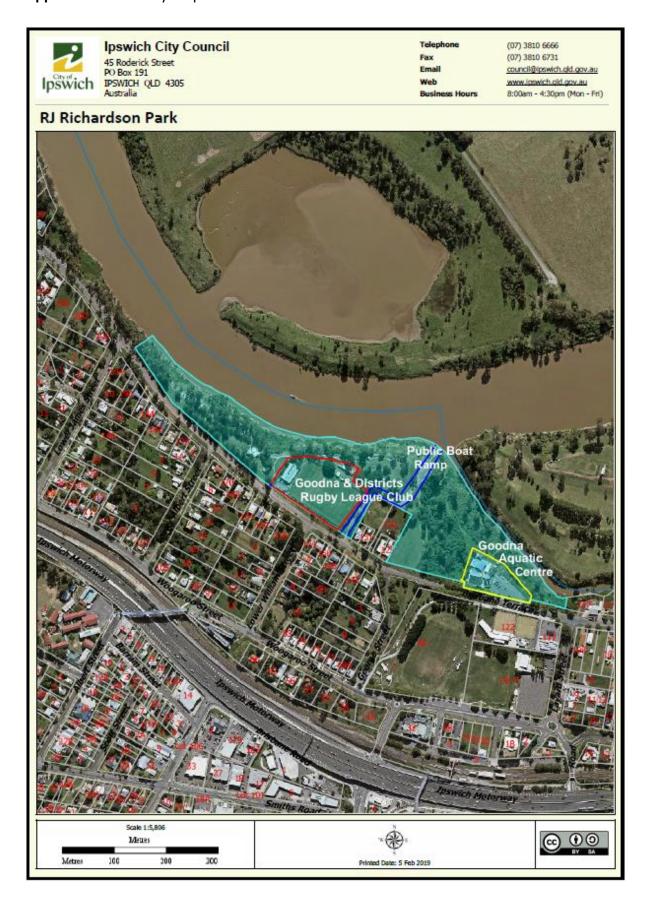
**Appendix D** – Public Notice for Community Consultation

Appendix E - Letter of support from Rugby League Ipswich Limited

Appendix F – Current Gaming and Liquor Licence

**Appendix G** – RJ Richardson Park Overview Report for Community Consultation

# Appendix A – Locality Map



Appendix B – Aerial photo showing location of Trust Land and Surrounding parcels



IMAGE 1 - Goodna and District Rugby League Clubhouse and Playing Field



IMAGE 2 – Goodna Aquatic Centre



IMAGE 3 - Park Public Toilet Facility



IMAGE 4 - Play Equipment



IMAGE 5 - Goodna Boat Ramp



#### Appendix D – from Public Notice for Community Consultation



#### Appendix E – from Public Consultation Process

RUGBYLEAGUE IPSWIGH ISHIEL 1910

Wednesday, 11th December 2019

Addressed to:
Community, Cultural and Economic Development Department
Ipswich City Council
PO Box 191,
Ipswich QLD 4305

#### RE: Land Management Plan for Richardson Park

On behalf of Rugby League Ipswich Limited (Governing Body for Rugby League in Ipswich), I would like to offer our support for the Land Management Plan for Richardson Park. We wish to support the application for "secondary use" of Gaming and Liquor licensing for Goodna and Districts Rugby League Football Club Incorporated.

The club has operated a significant 79% growth in participation from 2015, with 565 participants registered in 2019. Women's participation has been a highlight for the club after recording a 277% growth since 2015.

Rugby League Ipswich support the proposed Land Management Plan for Richardson Park as the plan will benefit the local Goodna and Districts community. Goodna and Districts Rugby League Football Club Inc. rely heavily on the financial income from the Clubhouse and Gaming to provide growth and sustainability.

The profits operated through the Club House and Gaming are invested into the Rugby League Club and is used to promote, foster, support and encourage Rugby League within the Goodna and Districts community. The club are operating in a manner that is aligned to the State Government's requirements, primarily that the land is used for community use and benefits.

If you require more information or further support, please get in contact via email, <a href="mailto:m.kent@qrl.com.au">m.kent@qrl.com.au</a> or phone, 0415 125 961.

Regards,

Mitchell Kent

Club Support Manager – Ipswich Queensland Rugby League Gary Parker

Golden S

Chairperson - Ipswich Queensland Rugby League

11/12/19

QLD



Rugby League Ipswich Limited ABN 66 617 699 233

P:07 3202 4137 E: <u>ipswich@qrl.com.au</u> W: <u>www.rli.com.au</u>



Office of Liquor and Gaming Regulation

Queensland Liquor Act 1992

Community Club Licence Licence No. 84808

LICENSEE:

GOODNA & DISTRICTS RUGBY LEAGUE FOOTBALL CLUB INC

MAIN PREMISES:

GOODNA & DISTRICTS RUGBY LEAGUE FOOTBALL CLUB INC

135 BRISBANE TERRACE GOODNA QLD 4300

Real Property Description:

PART OF LAND DESCRIBED AS LOT 528 ON PLAN SL 11014 BEING PART OF

RESERVE 359, COUNTY OF STANLEY, PARISH OF GOODNA.

Licensed Area Description:

Clubhouse only situated at 135 Brisbane Terrace, Goodna.

Trading Hours:

10:00 AM to 12:00 AM Monday - Sunday

(excluding Christmas Day, New Year's Eve, Good Friday and Anzac Day, the trading hours of which are prescribed in the Liquor Act 1992)

Standard Condition(s):

LL291 Liquor may be sold or supplied only whilst the premises adheres to its principal

activity of the provision of facilities and services to the club's members and the

achievement of the club's objects.

Issue Date: 14 February 2019

for Commissioner for Liquor and Gaming

This document supersedes all previously issued documents in respect of these premises.



#### Form 6

Version: June 2014

Gaming Machine Act 1991-s68(2)

# **Gaming Machine Licence**

Licence No. 1584

# GOODNA & DISTRICTS RUGBY LEAGUE FOOTBALL CLUB INC

Incorporation No.: 3761

is hereby issued a Gaming Machine Licence in respect of the premises specified herein. Licensed Premises:

GOODNA & DISTRICTS RUGBY LEAGUE FOOTBALL CLUB INC

135 BRISBANE TERRACE GOODNA QLD 4300 Total Approved Gaming Machines for Site:

.

Trading Hours:

Start End 10:00 AM 12:30 AM

Monday - Sunday 10:00 AM Christmas Day / Good Friday No Trading

Anzac Day

No Trading prior to 01:00 PM

Total Approved Gaming Machines for Licence:

10

Issue Date: 12 December 2010

Deleted: 15 Exhause: 2010

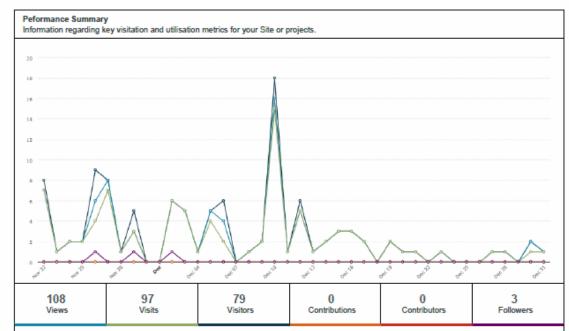
for Commissioner for Liquor and Gaming

Page 1 of 2

# Appendix G

### Shape Your Ipswich

Report Type: Project Project Name : Richardson Park Date Range : 22-11-2019 - 31-12-2019 Exported: 07-01-2020 08:28:06



Views - The cumulative number of times a visitor visits the page in a Site.

Visits - The number of end-user sessions associated with a single Visitor.

Visitors - The number of unique public or end-users in a Site. A visitor is only counted once, even if they visit a Site server in a day.

Contributions - The total number of response of feedback collected through the participation tools.

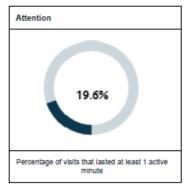
Contributors - The unique number of Visitors who have left feedback or Contributions on a Site through the participation tools.

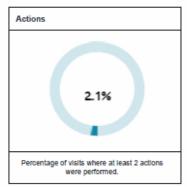
Followers - The number of Visits who have 'subscribed' to a project using the 'Follow' button.

#### **Engagement Conversations**

Information regarding how well your engagement websites converted Visitors to perform defined key actions.







#### Participation

Information regarding how people have participated in your projects and activities.

#### Contributions by Activity

The number and type of Contributions (response collected from your Visitors through each participation tool.)

Activity Contributions %

Top 5 Participation Activities
Summary information for the top five participation activities with the most Contributions.

Activity Page Name Contributions Contributors

#### **Projects**

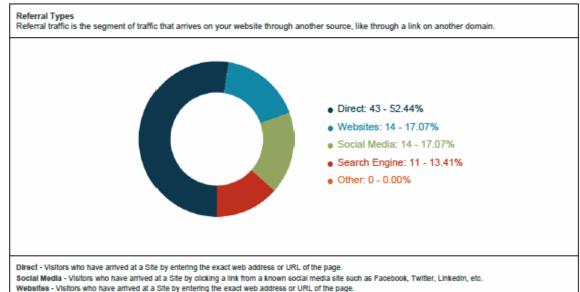
The current number and status of your Site's projects (e.g. engagement websites).

Engagement Time					
<b>O</b> Days	Ho	urs	13 Mins		
Nov 26th 2		l	uesday		

Top Visited Pages Summary information for the top five most visited Pages.						
Page Name	Visitation	Visits	Visitors			
Richardson Park	92.8%	90	77			
Richardson Park community consultation meeting	3.1%	3	3			

#### Aquisition

Information regarding the method by which Visitors arrived to your Site or projects.



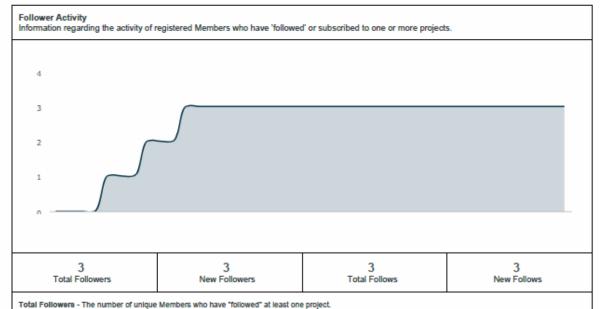
Websites - Visitors who have arrived at a Site by entering the exact web address or URL of the page.

Search Engine - Visitors who have arrived at a Site via a search engine. Such as Google, Yahoo, etc.

Other - Visitors who have arrived at a Site by undetermined means. This may include those arriving from a direct marketing campaign.



Information regarding who has participated in your projects and activities.

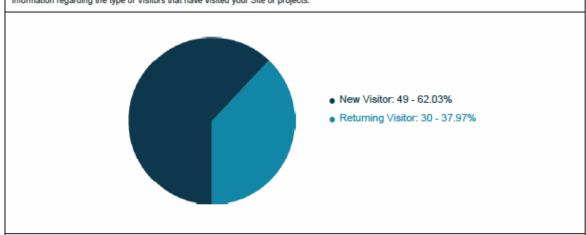


New Followers - The number of new unique Members who have "followed" at least one project within the specified reporting date range. Total Follows - The number of total "follows" performed by all Followers across all projects. Each Follower may record multiple Follows.

New Follows - The number of new total "follows" performed by all Members across all projects within the specified reporting date range.

#### Visitor Profile

Information regarding the type of Visitors that have visited your Site or projects.



First Time Visitor - The number of Visitors that are visiting a Site for the first time within the reporting date range.

Returning Visitor - The number of Visitors that have made more than one Visit to a Site within the reporting date range.